

# Vergennes Planning and Environment Linkages Study

Technical Committee and Agency Partners

June 21, 2023





# **Agenda**

- 1. Call to Order and Roll Call
- 2. PEL Study Background
- 3. Concept Screening
- 4. Conceptual Design
- 5. Land Use Visioning
- 6. Public Outreach
- 7. Committee and Agency Discussion

#### V E R G E N N E S

### Planning & Environment Linkages (PEL) Study

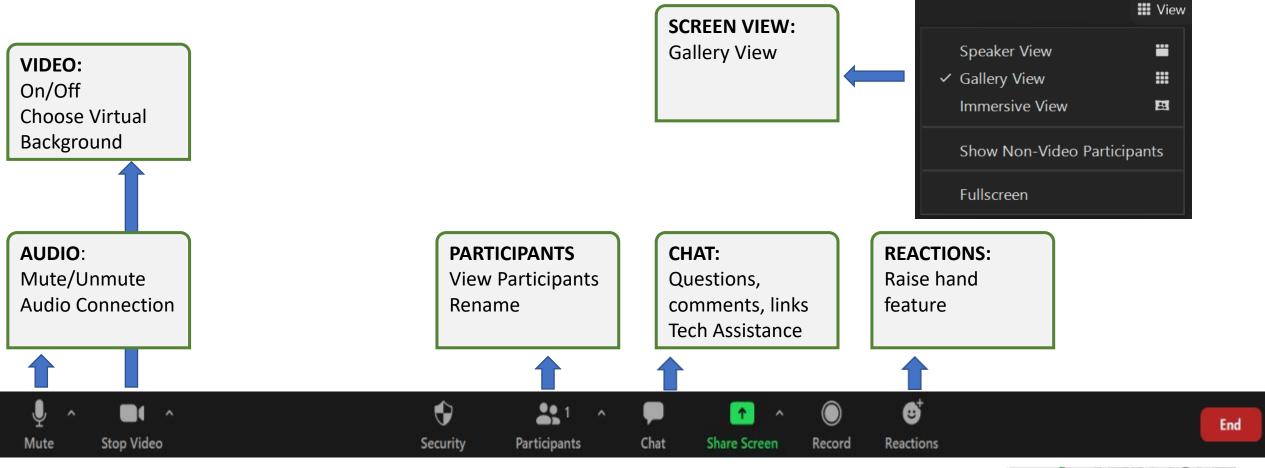








# **Zoom Orientation**





### **Roll Call - Technical Committee**

#### **VOTING** members

- Chair: Katharine Otto, Transportation Planning (VTrans)
- John Bull, Road Foreman (Town of Ferrisburgh)
- Alysha Kane, District Maintenance (VTrans)
- Shannon Haggett, Land Use (City of Vergennes)
- Fred Kenney, Economic (Addison County Economic Development)
- Jim Larrow, Road Foreman (City of Vergennes)
- Bruce Martin, Roadway Design (VTrans)
- Joel Perrigo, Municipal Assistance (VTrans)
- Katie Raycroft-Meyer, Land Use Planning (ACRPC)
- Jeff Ramsey, Environmental (VTrans)
- Mike Winslow, Transportation Planning (ACRPC)

#### **NON-VOTING** members

- Jacqueline DeMent, Planning (FHWA)
- Chris Jolly, Planning (FHWA)
- James LaCroix, Structures (VTrans)
- Adam Lougee, Planning (ACRPC)
- Elizabeth Shipley, Environmental (FHWA)
- [Bike/Ped], VTrans









Note - Technical committee members were invited for specialism listed. In contrast, Policy committee members invited according to jurisdiction (e.g., town) or specialism

## **Roll Call – Agency Partners**

#### **Federal Agencies**

- Federal Highway Administration (FHWA),
   Christopher Jolly and Elizabeth Shipley
- U.S. Army Corps of Engineers (USACE), Michael Adams
- U.S. Coast Guard (USCG), Gary Croot
- U.S. Environmental Protection Agency (EPA), Beth Alafat and Tim Timmermann
- U.S.D.A. Natural Resource Conservation Service, Obediah Racicot
- Federal Emergency Management Agency (FEMA), David Robbins and Eric Kuns
- [U.S. Fish and Wildlife Service, Susi von Oettingen]

#### **State Agencies**

- Agency of Natural Resources (ANR), Billy Coster
- Agency of Commerce and Community Development (ACCD), Vermont Division for Historic Preservation, Laura Trieschmann
- Agency of Commerce and Community Development (ACCD), Department of Housing and Community Development, Chris Cochran and Amy Tomasso
- Agency of Agriculture, Food, and Markets, Ari Rockland-Miller and Ryan Patch
- Buildings and General Services (BGS), Vermont Agency of Administration, Eric Pembroke





**PEL Study Background** 



# Why are we doing a PEL study in Vergennes?

- Previous studies indicated regional agreement that truck volume in downtown Vergennes should be addressed.
- PEL study allow us to go:
  - Wider in our outreach and engagement
  - Deeper into details, including conceptual design and land use visioning

## Goal is for region to come to consensus on path forward

VTrans and ACRPC role in PEL study is to facilitate regional process





### Summer 2021 – Spring 2022

Task: Project Kick-Off and Scope Refinement

Task 2: Purpose and Need Statement



### Spring 2022 - Spring 2023

Task 3: Alternatives Development and Concept Screening



#### 2023

Task 4: Alternatives/Concept Refinement

Task 5: Integrated Transportation & Land Use Alternatives

Task 6: Alternatives Evaluation & Recommendations



2024

Task 7: Implementation Plan

Task 8: PEL Report

# **Overall Process - Planning through Construction**

# PROJECT INITIATION

- PEL Study complete in 2024
- Funding Authorization – unknown timeline

Unknown timeline



# PROJECT DEFINITION

- Conceptual Design
- Environmental Studies

3-5 years



### PROJECT DESIGN

- Preliminary Design
- Permitting
- Right-of-Way Acquisitions
- Final Design

4-8 years



### CONSTRUCTION

- Pre-Construction Activities
- Active Construction

2-4 years

## **Technical Committee and Agency Roles**



# **Technical Committee**

#### Role

Guide, review, and validate the consultant's methods, analyses, findings, and recommendations on which the Policy Committee will make its decisions

#### **Members**

Subject matter experts from VTrans, region, and municipalities



# **Agency Coordination**

#### Role

Guide coordination activities through the duration of the study with interested, involved agencies that may be likely cooperating and participating agencies under NEPA

#### Members

Likely Cooperating and Likely Participating Agencies

# **Technical Committee and Agency Roles**

- •PEL is a collaborative decision-making planning process
- Goal to reduce the number of alternatives and identify potential impacts that will be looked at further during NEPA
- Recommendations only not binding until NEPA process

#### Today's ask:

- Provide input on conceptual design
- Identify land use visioning coordination touch points
- Opportunities for more in-depth review and discussion





**Concept Screening** 



# **Purpose and Need Statement: Vergennes PEL Study**

The *purpose* is to reduce the impacts of through truck traffic, including safety, congestion, noise, vibration, and dust on Route 22A in downtown Vergennes. Transportation solutions that reduce truck related quality of life impacts should also meet the mobility, safety, and economic vitality needs of Vergennes and the neighboring communities.

A summary of the *needs* identified are detailed below.



Mobility and Access: Maintain opportunities for the movement of freight in the region and minimize and/or mitigate traffic impacts to other transportation corridors



Safety, Circulation and Resilience: Support the continued movement, resilience and safety of travel through downtown Vergennes and in the neighboring communities.



Quality of Life: Improve the quality of life and minimize negative property and environmental resource impacts in downtown Vergennes and neighboring communities.



Land Use: Support local and regional land use plans and policies and state land use goals.



Economic Vitality: Promote economic vitality of downtown Vergennes, goods movement in Vergennes and neighboring communities, and support rural economy.

# **Screening Criteria**

#### Quality of Life and Environment

- ☐ Reduces truck noise and emissions
- □ Avoids potential impacts to water and natural resources
- ☐ Maintains/supports community character of downtown Vergennes

#### Equity



- □Balances distribution of transportation resources
- □ Avoids impacts to surrounding communities, including disproportionate impacts to environmental justice communities

#### Mobility and Access

- ☐ Maintains freight mobility throughout the region
- ■Promotes greater destination access to downtown Vergennes to for all modes

#### **Economic Vitality**



- ☐ Promotes economic vitality in downtown Vergennes
- □ Promotes regional economic vitality

#### Safety, Circulation and Resilience





- □Creates redundancies to improve resilience of road network
- □ Improves motorized circulation throughout the region
- □ Improves non-motorized circulation throughout the region
- Improves motorized and non-motorized safety on Route
- 22A through downtown Vergennes

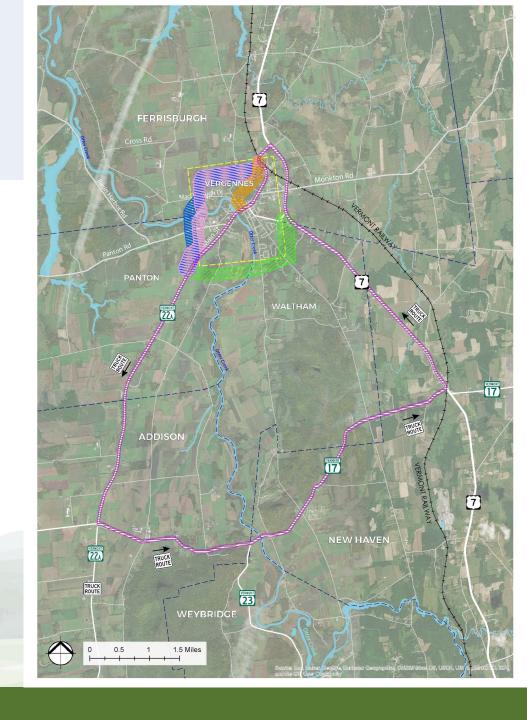
#### Land Use



- □ Consistent with existing regional land uses
- □Aligns with future and projected regional land uses and statewide goals

## **Concepts Recommended for Further Study**

- Vergennes-Panton New Roadway (West Routing Option 4) (Blue)
- Vergennes New Roadway (West Routing Option 3)(Pink)
- Vergennes Main Street New Parallel Route (Orange)
- Panton-Vergennes-Waltham New Roadway(Southeast Routing) (Green)
- VT-17 Northbound/VT-22A Southbound (Purple)



### **Technical Work**

# **Outreach Activities**

### Concept Engineering

 Design constraints including existing ROW and land use, environmental resources, location of adjacent roadways, municipal boundaries

### Transportation and Land Use Integration

 Local land use controls/zoning, economic conditions and growth trends, environmental constrains

#### **Evaluation of Concepts**

- Traffic impacts, multi-modal considerations
- Environmental impacts wetlands, floodplains, habitats, noise

Public Engagement

Land Use Visioning

Public Engagement





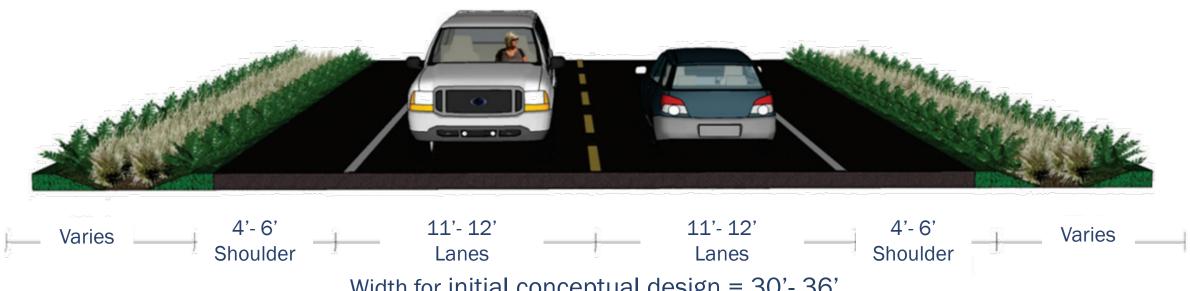
**Concept Design** 



# **Design Methodology**

- •Follow Vermont State Standards related to lane and shoulder widths, speed, superelevation, vertical clearance over Otter Creek, grade and sight distances
- USCG Bridge Clearance guidance
- Avoid environmental constraints (water and natural resources) and property acquisitions where feasible
- Objective to keep passenger vehicles in downtown Vergennes (Route 22A/Main Street), as much as possible
- Intersection types to be considered

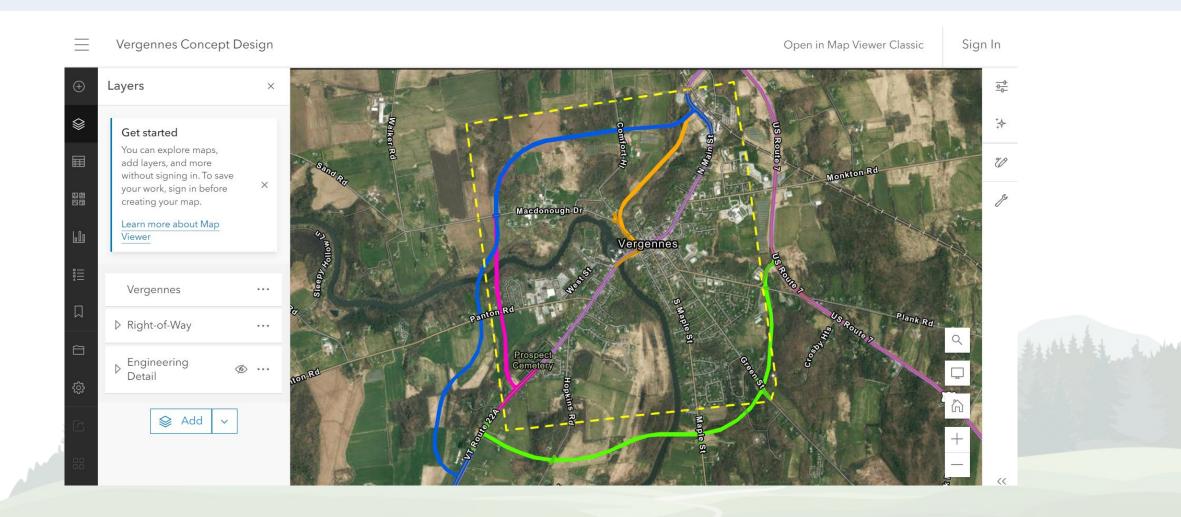
# **Typical Section - Initial Conceptual Design**



Width for initial conceptual design = 30'- 36'

Additional discussion about roadway character and design at later stage of study (fall 2023)

# **ArcGIS Online Mapping**



# What do you think?

#### Today's discussion should focus on:

- Design approach
- Terminus locations
- Initial thoughts on concept designs and where to make refinements
- ■Send comments by email by July 10, 2023

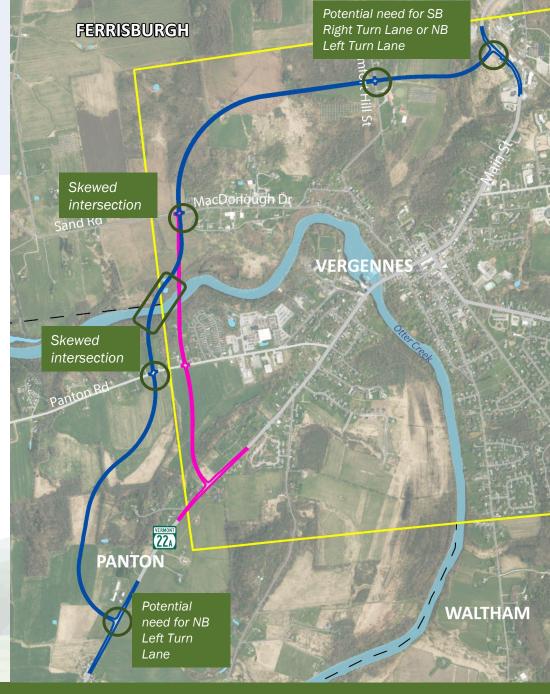
Would you like to be involved in more in-depth review of conceptual design before the next Technical Committee/Agency partners meeting?

#### Subjects for future discussion:

- Future land use around the roadways
- Roadway cross-section dimensions
- Intersection designs –
   roundabout, signalized, jug-handle, etc.
- Environmental resources
- Property acquisitions

### **Blue Route**

- Connects with VT 22A approximately 1.5 miles south of Vergennes
- Crosses Panton Rd, Otter Creek, MacDonough Dr, Botsford Rd/Comfort Hill St
- Reconnects with VT 22A approximately 0.1 miles south of the Vergennes/Ferrisburgh border in Vergennes
- Overall length of the proposed roadway is 2.9 miles
- Portions of the roadway south of Otter Creek are to the west of the Vergennes city limit



### **Blue Route**

South terminus at Route 22A

Otter Creek Crossing Single span bridge

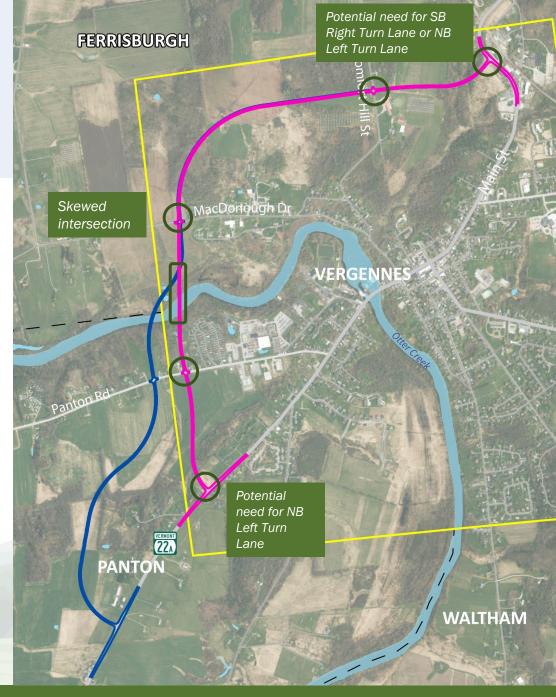


North terminus at Route 22A



### **Pink Route**

- Connects with VT 22A approximately 0.1 miles north of the Vergennes/Panton border in Vergennes
- Modified version of the Blue Route that shifts the alignment east between Panton Rd and VT 22A
- Reconnects with VT 22A approximately 0.1 miles south of the Vergennes/Ferrisburgh border in Vergennes
- Overall length of the proposed roadway is 2.3 miles.

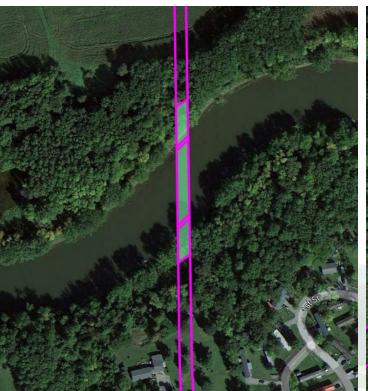


### **Pink Route**

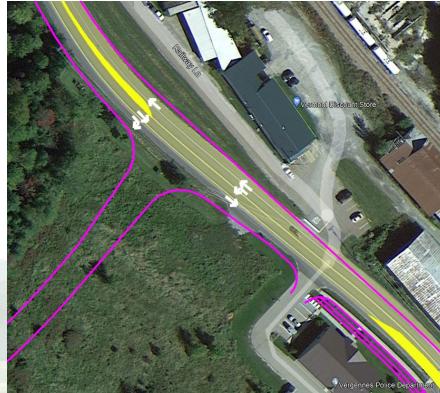
South terminus north of Sunset Knoll Road, near cemetery

The trouble of the term of the

Otter Creek Crossing multi-span crossing



North terminus at Route 22 same as Blue route



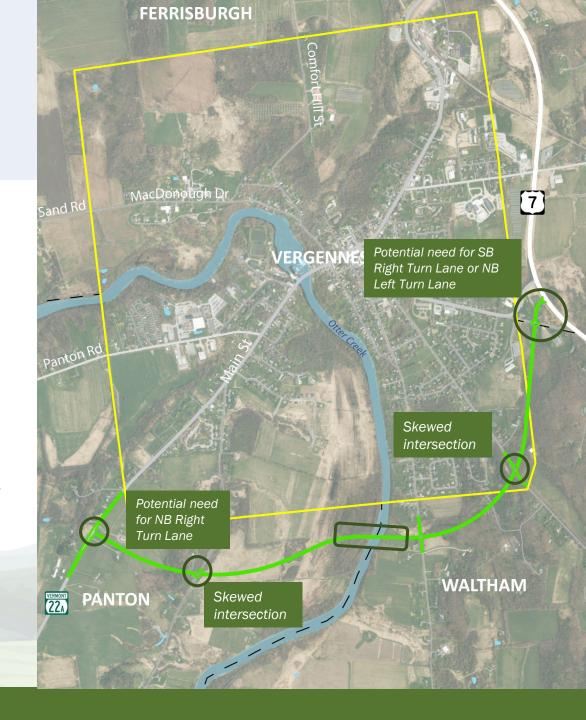
# **Blue/Pink Routes**

Panton Road Crossing



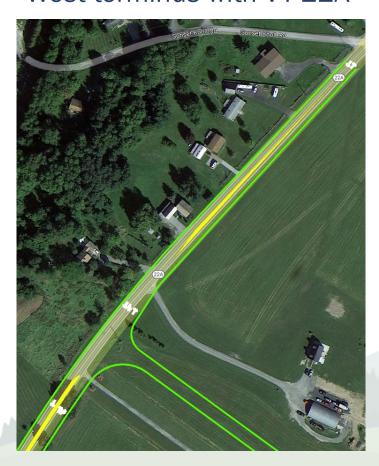
### **Green Route**

- Connects with VT 22A approximately0.5 miles south of Vergennes
- Crosses Hopkins Rd, Otter Creek, Maple St, Green St, and Church St
- Connects with U.S. 7 via existing New Haven Rd/U.S. 7 intersection
- Overall length of the proposed roadway is 2.4 miles

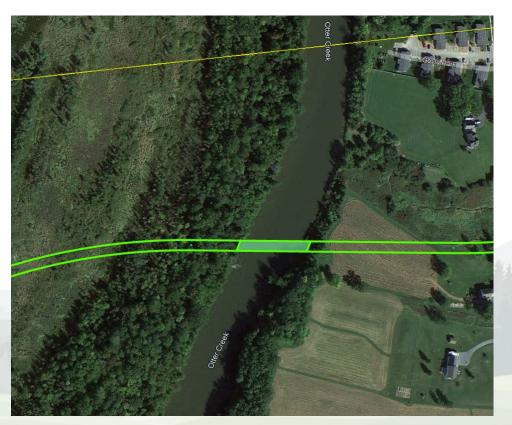


### **Green Route**

West terminus with VT-22A



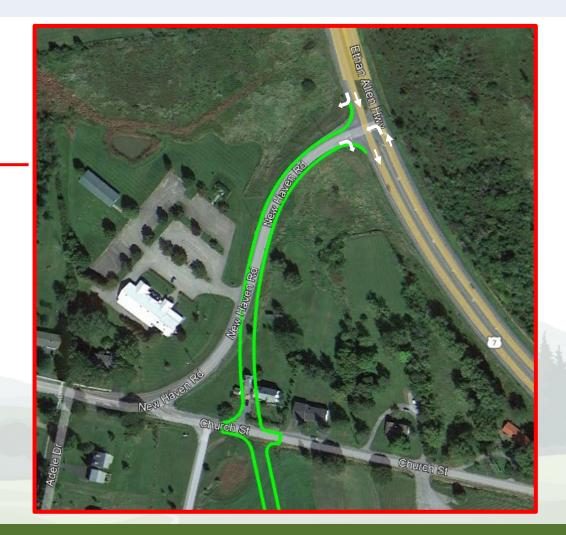
Otter Creek Crossing Single span bridge



## **Green Route**

East terminus with New Haven Rd and US-7





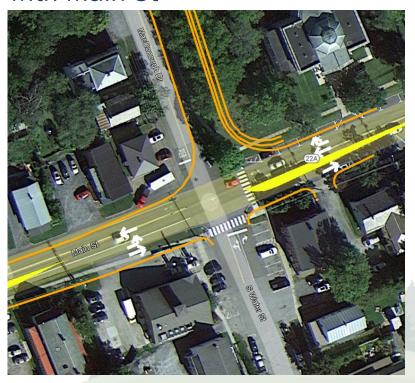
## **Orange Route**

- Southern terminus is the existing intersection of MacDonough Dr with Main St approximately 500' east of Otter Creek
- Generally follows MacDonough Drive to the Comfort Hill Rd intersection
- Reconnects with VT 22A approximately 0.1 miles south of the Vergennes/Ferrisburgh border in Vergennes
- Overall length of the proposed roadway is 1 mile



# **Orange Route**

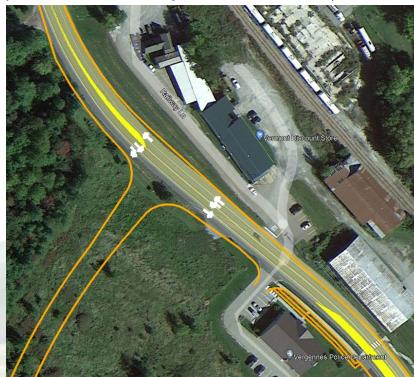
Southern terminus is the existing intersection of MacDonough Dr with Main St



Road realignment Comfort Hill St and MacDonough Dr

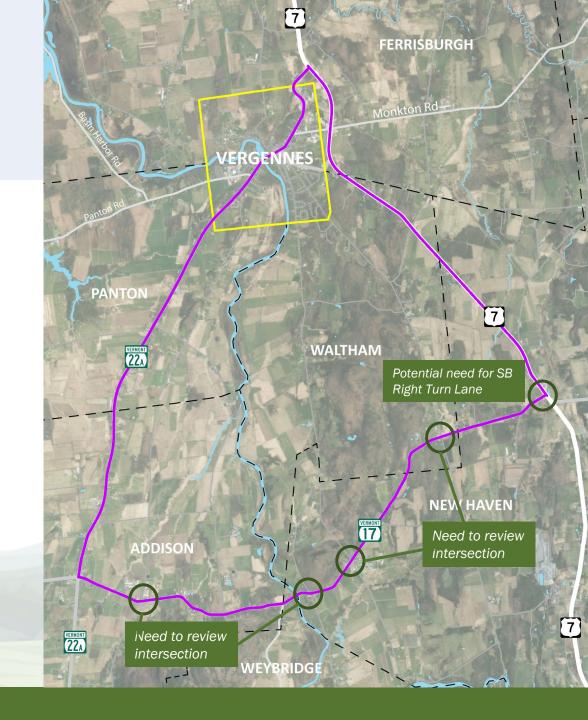


North terminus north of police station (same as Blue/Pink Routes)



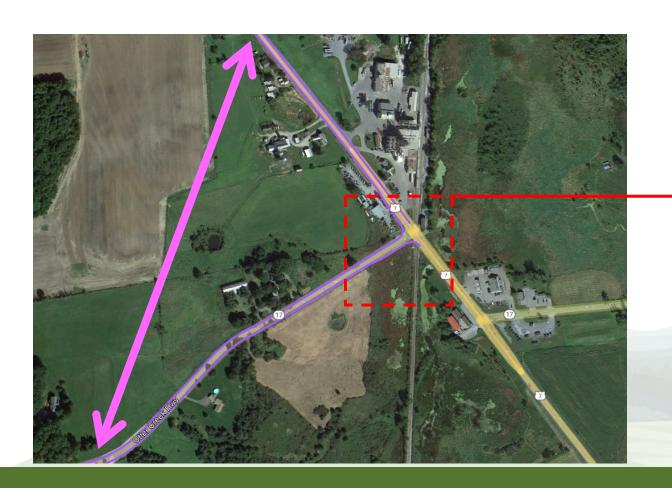
# **Purple Route**

- Shift northbound truck traffic to Route 17 and U.S. Route 7 and maintain southbound truck trips o Route 22A
- •Roadway widenings and intersection improvements along the existing right-of-way on Route 22A, Route 17, and Route 7
- Some intersections that will require more than widening
- Overall length of the proposed roadway improvements is 20.1 miles



# **Purple Route**

Intersection of US 7 and VT-17









**Land Use Visioning** 



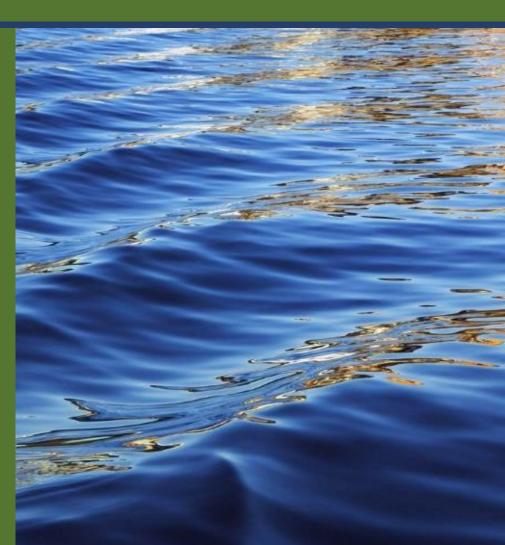
# **Land Use Visioning**







**Public Outreach** 



### **Public Outreach**

- Community Liaison
- Survey (late summer)
- Coordination meetings



### Community Liaison Corner

#### Considering the Future of Vermont 22A An Introduction and an Update

June 2, 2023

#### Considering the Future of Vermont 22A An Introduction and an Update

This year and next will likely prove to be a pivotal period in the ongoing debate about how to reduce the impact of truck traffic traveling Vermont's Route 22A through Vergennes.

If you've been following the progress of the Vergennes PEL Study—PEL stands for Planning & Environment Linkages; we'll get into that in a future update—you'll be familiar with the general outline of the study but perhaps not with the full scope of the PEL process and the study team's goals in following this process.

And you probably have questions and concerns about the alternative roadways under consideration.

#### **Your Community Liaison**

My name is Jim Gish and I joined the team conducting the PEL Study in April to serve as your Community Liaison on the study. My job in essence is designed to ensure two things:

- 1. That all community members fully understand the goals and process of the PEL Study; and
- 2. That all community voices are heard by the study team.



#### JOIN THE EMAIL LIST

Contact us! For more information about the Vergennes PEL study, please contact the study team. If you would like to subscribe to our email list. please fill out the contact form



#### **UPCOMING MEETINGS**

#### Vergennes PEL Study Technical Committee & **Coordinating Agencies Meeting**

Time: June 21, 2023 1:00 PM Eastern Time (US and Canada)

Via Zoom Meeting

\*Meeting information available upon request, please email vergennespel@gmail.com.





**Next Steps** 

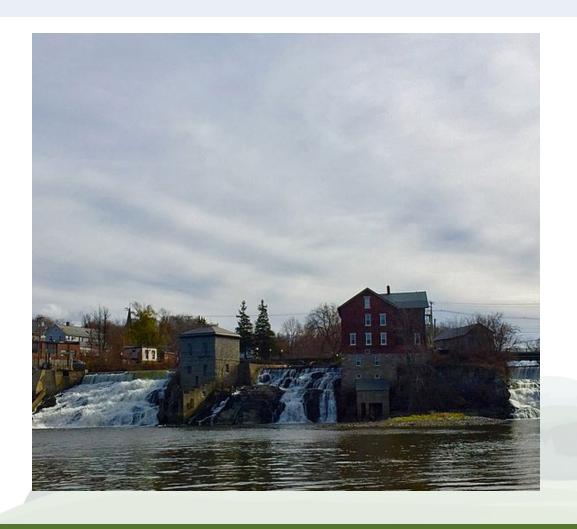


### **Schedule**

- Concept Design
- Land Use Visioning
- •Alternatives Refinement



# **Updates and Announcements**



We welcome your input and appreciate your feedback. Please visit <a href="https://vergennespel.com/">https://vergennespel.com/</a> to join our email list for Study updates

Please visit email us at <a href="mailto:vergennespel@gmail.com">vergennespel@gmail.com</a> for further information, to submit comments or to contact the study team.

Reminder – Please send additional comments by email by July 10, 2023



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